Why do an Equalities Impact Assessment (EqIA)?

 Equalities Impact Assessment (EqIA) is part of Oxford City Council's Public Sector Equality Duty (PSED) (Equality Act 2010).

The General PSED enables Oxford City Council to:

- a. identify and remove discrimination,
- b. identify ways to advance equality of opportunity,
- c. Foster good relations.
- An EqIA must be done before making any decision(s) that may have an impact on people and/or services that people use and depend on.
- 3. An EqIA form is one of many tools that can simplify and structure your equalities assessment.
- We are passionate about equalities, and we highly recommend that <u>Corporate Management Team (CMT)</u> reports and all projects must attach an EqIA.

A good EqIA has the following attributes:

1. Comprehensively considers the <u>9 protected characteristics</u>.

1. Age	6. Race & Ethnicity
2. Disability	7. Religion or Belief
3. Gender Reassig	nment 8. Sex
4. Marriage & Civi	Partnership 9. Sexual Orientation
5. Pregnancy & M	iternity

- It has considered equality of treatment towards service users, residents, employees, partners, council suppliers & contractors, and Council Members
- 3. Sufficiently considered potential and real impact of proposal or policy on service users, residents, employees, partners, council suppliers & contractors, and Council Members.
- 4. Systematically recorded and reported any potential and real impact of your proposal or policy on service users, residents, employees, partners, council suppliers & contractors, and Council Members
- Collected, recorded, & reported sufficient information and data on how your policy or proposal will have an impact.
- **6.** Offers mitigations or adjustments if a PSED has been impacted.
- **7.** Provides clear **justifications** for your decisions.
- **8.** It is written in **plain English** with simple short sentence structures.

Section 1: General overview of the activity under consideration

1.	Name of activity being assessed.	 Council of Sanctuary Framework To assess the impact of adopting the Council of Sanctuary framework on different protected characteristics and ensure it promotes equality and inclusivity. Objectives: Identify and remove potential discrimination. Advance equality of opportunity. Foster good relations between different community groups. 		The implementation date of the activity under consideration:	January 2025-December 2028 (3 years)
3.	Directorate/Department(s):	People and Communities Directorate	4.	Service Area(s):	Housing Services
5.	Who is (are) the assessment lead(s):	Stephen Cohen Refugee and Resettlement Manager Housing Services scohen@oxford.gov.uk	6.	Contact details, in case there are queries:	Stephen Cohen Refugee and Resettlement Manager Housing Services scohen@oxford.gov.uk
7.	Is this a new or ongoing EqIA?	New Extension to existing EqIA	8.	If this is an extension of a previous EqIA, please indicate where the previous EqIA is located and share the link to the said EqIA.	Not applicable
9.	Date this EqIA started:	18 October 2024			
10.	Will this EqIA be attached to Corporate Management Team (CMT) reports/updates, which will be published online?	No	11.	Give a date (tentative or otherwise) when this assessment will be taken to the CMT.	Not applicable

Section 2: About the activity, change, or policy that is being assessed.

Type of activity being considered:	 □ Budget □ Decommissioning □ Commissioning □ Change to an existing activity. □ New Activity □ Others. To seek the Cabinet's approval of the Council Sanctuary Framework.
13. Which priority area(s does this activity fulf within Oxford City Council's Corporate strategy (2024-2028)	? Strong, fair economy. Good, affordable homes. Thriving communities Carbon Oxford. Well-run council.
Which priority area(s within does this active fulfil? Oxford City Council's Equality, Diversity & Inclusion Strategy (2)	Responsive Diverse and engaged workforce. organisational customer care. Diverse and engaged workforce. organisational commitment. Leadership & Mark Understanding and working with our communities.
Outline the aims, objectives, & prioritie the activity being considered.	Aims: The Council of Sanctuary Framework sets out how the Council will support local people seeking sanctuary and work with stakeholders and the local community in line with the Thriving Communities Strategy, Action Plan and ensure the City Council meets its commitment to become an accredited local authority of sanctuary. Action Plan and ensure the City Council meets its commitment to become an accredited local authority of sanctuary. As part of this commitment, the Council has to meet certain criteria to obtain the Council of Sanctuary accreditation which aims to

through the Council's Anti-Racism Charter. improve seeking

The Thriving Communities Strategy outlined the Council's approach to coordinating preventative services, reducing inequalities and improving residents quality of life.

This activity is intrinsically linked to Oxford City Council's corporate strategy as laid out in the three key corporate priorities which fall within the *Thriving Communities* section.

improve the outcomes for people seeking sanctuary from war and persecution through improving the institutional response to service delivery.

This includes development of an action plan to be implemented over a 3 year period and also a plan that is publicised.

The Council has therefore developed the Council of Sanctuary Framework which summarises the context, background what are the key challenges and progress, experiences and action plan.

The framework is focused on supporting residents who are forcibly displaced due to war, conflict or other crisis and have sought safety and sanctuary, but its key objective is to support thriving communities and build an inclusive City for all residents. This equalities impact assessment is completed to understand the impact on the different stakeholders and ensure any mitigations are put in place.

prevent and manage physical and mental health conditions¹

Please outline the consequences of not implementing this activity.

If the Council of Sanctuary Framework is not implemented:

- 1. There may be an adverse impact on some of the most vulnerable members in the city.
- 2. The Council's commitment to meet certain criteria to obtain the Council of Sanctuary Award (accreditation) will be adversely affected.
- 3. The Council's commitment within the Thriving Communities to support refugees and asylum seekers establish successful lives in Oxford would not be met.

¹ https://www.oxford.gov.uk/policies-plans-strategies/strategy/6

Section 3: Understanding service users, residents, staff and any other impacted parties.

Have you undertaken any consultations in the form of surveys, interviews, and/or focus groups?

A key objective was to engage key stakeholders (internal and external), as far as reasonably practical, in the development and implementation of a Council of Sanctuary framework.

Officers set up an internal officer's project group in 2023, overseen by senior managers and an internal and external sanctuary group set up in 2024.

An email address (COS@oxford.gov.uk) was also set up for feedback and communications to and from residents and stakeholders.

In June 2023 the Council of Sanctuary Award, process and task and finish group arrangements were taken to the internal Policy Officers Group as a key agenda item.

In October 2023, the Council commissioned a local refugee support charity with experience of policy and research, Asylum Welcome, to conduct a needs assessment for local residents in Oxford. The survey aimed to engage residents with lived experience and stakeholder groups who were working with local residents.

Sixty-six interviews were conducted between October and December 2023 with research conducted face-to-face, either in English or using translation, either one-to-one or in pairs.

The individuals interviewed were of different immigration status including:

- > 27 asylum seekers who live in asylum accommodation
- > 10 people with refugee status
- > 7 people on resettlement schemes (ARAP, ACRS or UKRS).
- > 8 Ukrainians on specific Ukraine visas
- > 3 unaccompanied asylum seeking children
- > 4 EU migrants with indefinite leave to remain in the UK
- 5 naturalised British citizens.

Eighteen different nationalities participated with two thirds of respondents identifying as male and one third female with the majority falling with the 25-34 age category. Asylum Welcome reported back in February 2024 and detailed their findings including the needs, barriers, and opinions of residents within a report.

Alongside the above individuals, thirty service providers also contributed to the needs assessment research either through one-to-one interviews or by attending two group-based virtual interview sessions. The stakeholders work in a range of context in the city including faith-based, youth work, health and medical provision, education and employment support, hosting arrangements and other services.

The Council was able to use the first-hand experience alongside other stakeholder engagement work to help inform the development of the Council's action plan and framework document.

The Council of Sanctuary project team has sought to consult internal staff from across the Council. Staff were therefore informed of the project objectives through internal communications including lunch and learn engagement meetings, Council newsletter, leadership briefings and in June 2024, through the Council's staff conference attended by over 200 staff.

To add more detailed input into the project, the internal sanctuary partnership group which contained leads from different service areas was launched in August 2024 and has now met several times and internal staff have been able to feed into the development of the Council's action plan.

There have also been extensive discussions with external stakeholders including group discussions with representatives from statutory and non-statutory agencies such as from the voluntary and community groups. The sanctuary project team have also engaged the general public and local businesses via spontaneous interviews and documented case studies of people seeking sanctuary and local residents.

In September 2024, the external sanctuary partnership group was launched which contains representatives from local stakeholders and residents with lived experience. They have been able to feed into the development of the framework and action plan. The internal and external group will meet quarterly to review the action plan progress and routine updates will report into the Community Change Board which sits under the Thriving Communities section.

18. List information and data used to understand who your residents or staff are and how they will be impacted.

The review and evidence base which informed this framework document has been conducted over a 12 month period.

Data has been collected from a number of sources including commissioning and subsequent analysis of primary research and data between October and December 2023 which local residents with lived experience and external stakeholders were interviewed.

Analysis has taken place of internal Council policies including key linked policies; the Thriving Communities Strategy, Equalities Diversity and Inclusion (EDI) Strategy, Housing, Homelessness and Rough Sleeping Strategy and the Council Strategy.

Other data sources including internal Council data bases, data from the Office of National Statistics, Census data, published data from central government including Home Office migration statistics and other national policies to analysis the information.

Other strategic/ equalities considerations

- Safeguarding/ Welfare of Children and Vulnerable adults
- Mental Wellbeing/ Community Resilience
- The Council Strategy 2024 to 2028
- Thriving Communities Strategy 2023 to 2027
- Equality, Diversity and Inclusion Strategy
- Housing, Homelessness and Rough Sleeping Strategy

		The Council's voluntary adoption of the socio-economic duty.
19.	If you have not done any consultations or collected data & information, are you planning to do so in the future?	Not applicable, please see section 17.

Section 4: Impact analysis.

Who does the activity impact?	Service Users	Yes 🖂	No 🗆	Don't Know
	Members of staff	Yes 🖂	No 🗆	Don't Know ☐
	General public	Yes 🗵	No D	Don't Know
	Partner / Community Organisation	Yes 🖂 🕻	No 🗆	Don't Know ☐
	City Councillors	Yes 🖂	No 🗌	Don't Know
	Council suppliers and contractors	Yes	No 🗵	Don't Know

21.

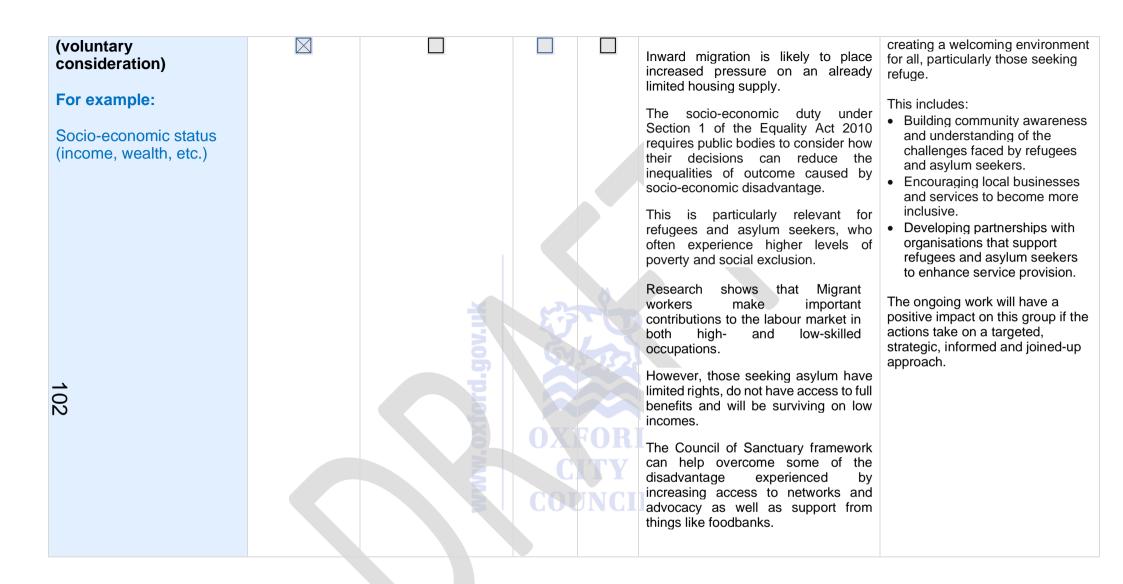
Does the activity impact positively or negatively on any protected characteristics as stated within Equality (Act 2010)?

Protected Characteristic	Positive	Negative	Neutral	Don't know	Data/information/evidence supporting your assessment	Analysis & insight Mitigations
Age		- Gov.uk	25		Refugees and asylum seekers often experience similar issues upon arrival in the UK but have come from many different cultures, backgrounds and countries of origin. Taking a person-centered approach	The activity is about improving outcomes for refugees and asylum seekers through challenging discrimination, ensuring equality of opportunity (where possible within UK Immigration law) and promoting good relations between
98		The state of the s	OXI	FOR	will ensure that individuals are supported to achieve integration regardless of their background or circumstances.	groups. No negative impacts of these proposals have been identified and seeks to have a positive impact.
			COL	ITY	There is anecdotal evidence that a large proportion of local people seeking sanctuary are in the 25-34 age bracket.	
					The Council of Sanctuary framework seeks to put in increased support for this group alongside the wider cohort.	
Disability					Refugees and asylum seekers often experience similar issues upon arrival in the UK but have come from many different cultures, backgrounds and	See above
(Visible and invisible)					countries of origin. Taking a person-centered approach will ensure that individuals are supported to achieve integration	

				regardless of their background or circumstances. There is anecdotal evidence that people seeking sanctuary have an increased risk of being diagnosed with a disability (visible and invisible) with higher reports of mental health conditions based on historic and current experiences. The Council of Sanctuary framework seeks to put in increased support for this group alongside the wider cohort. The activity is about improving	See above
Gender re-assignment	bxford.gov.uk		FOR	outcomes for refugees and asylum seekers through challenging discrimination, ensuring equality of opportunity (where possible within UK Immigration law) and promoting good relations between groups. Some asylum seekers may have fled areas which were less tolerant of difference including gender reassignment and will be better able to live as themselves in the UK.	
Marriage & Civil Partnership	- MANAGEMENT	COL	U_Y INCI	The activity is about improving outcomes for refugees and asylum seekers through challenging discrimination, ensuring equality of opportunity (where possible within UK Immigration law) and promoting good relations between groups.	See above
Race, Ethnicity and/or Citizenship				The activity is about improving outcomes for refugees and asylum seekers through challenging discrimination, ensuring equality of opportunity (where possible within UK Immigration law) and promoting good relations between groups. Some asylum seekers may have fled areas which were less tolerant of	See above

				difference and will be better able to live as themselves in the UK.	
Pregnancy & Maternity				The activity is about improving outcomes for refugees and asylum seekers through challenging discrimination, ensuring equality of opportunity (where possible within UK Immigration law) and promoting good relations between groups.	See above
Religion or Belief	- With			The activity is about improving outcomes for refugees and asylum seekers through challenging discrimination, ensuring equality of opportunity (where possible within UK Immigration law) and promoting good relations between groups. Some asylum seekers may have fled	See above
	og.	S		regimes which did not tolerate religious freedoms.	
S ex		OX C	FOR	The activity is about improving outcomes for refugees and asylum seekers through challenging discrimination, ensuring equality of opportunity (where possible within UK Immigration law) and promoting good relations between groups.	See above
		COL	INCI	A higher proportion of asylum seekers are males. Women are likely to experience greater equality in the UK than some of the regimes they have fled from.	
Sexual Orientation				The proposal is about improving outcomes for refugees and asylum seekers through challenging discrimination, ensuring equality of opportunity (where possible within UK Immigration law) and promoting good relations between groups.	See above

Other	NAWAYA COMMISSION OF THE PROPERTY OF THE PROPE	OXFOI CITY COUNC	 Providing tailored support services to address specific needs. Promoting access to education, healthcare, and employment. Ensuring that policies do not inadvertently discriminate against these groups. Census 2021	 Building community awareness and understanding of the challenges faced by refugees and asylum seekers. Encouraging local businesses and services to become more inclusive. Developing partnerships with organisations that support refugees and asylum seekers to enhance service provision. The ongoing work will have a positive impact on this group if the actions take on a targeted, strategic, informed and joined-up approach. Adopting a City of Sanctuary framework in Oxford involves
101	v.oxferd.gov.uk	OXFOI	-	and understanding of the
(voluntary consideration) For example: Migrant, refugee, or asylum seekers			group. However, it is estimated that 1 in 3 people in Oxford are some form of migrants. Refugees and asylum seekers are particularly vulnerable groups who	residents who are affected by war and conflict and it aims to improve integration of local communities and therefore will have a positive impact on groups from backgrounds which contain a protected characteristic.
Other			Some asylum seekers may have fled regimes which did not afford rights to people in same sex relationships and they will benefit from different social attitudes living in the UK. The data on this group is confounding mostly because this is a highly mobile	This framework seeks to positively improve the service offer to



Section 5: Conclusion(s) of your Full Impact Assessment

22. Conclusions.

				with activity but continue to monitor.		adjustmen and continue with the activity. No need to monitor in the future.
plain how reached lusions	to improve protected characteristics of the councing of the co	integration of local communities and therefore will have a haracteristic and the Council to not expect any negative implement of the council to not expect any negative implement of the council to not expect any negative implement of the council to not expect any negative implement of the council to not expect any negative implement of the council to not expect any negative implement of the council to not expect any negative implement of the council to not expect any negative in the council to not expect and incorporate their views in the council to not expect any negative in the council to not expect any negative implement of the council to not expect any negative interest.	positive in pacts on restrategy to design internal states to hard to the final across the light across the l	npact on groups from besidents with individual properties of local residents design programmes in constaff, the voluntary and ness the skills and know framework document. Ilemented over the next life of the framework imp	ackgrounds otected cha with lived e onjunction w community vledge, sho 3 years (2	s which contain racteristics. experience and rith local resider sector, inter-fair w leadership are
reacl	ned	to improve protected cons Its primary work with the and not to the transport of the counce of the counce on the counce of the counce on the counce of the c	to improve integration of local communities and therefore will have a protected characteristic and the Council to not expect any negative important of the council to not expect any negative important of the council to not expect any negative important of the council to not expect any negative important of the council to not expect any negative important of the council to not expect any negative important of the council to not expect any negative important of the council into the council to not expect any negative important of the council into t	to improve integration of local communities and therefore will have a positive in protected characteristic and the Council to not expect any negative impacts on results primary focus has therefore been to try to gain further insight into the relevant work with them and builds on the key aim of the Thriving Communities Strategy to cand not to them. The Council has been working closely with local stakeholders including internal groups, business and education organisations and other key stakeholders to har work together to provide the most impact and incorporate their views into the final Overall, this has led to a comprehensive framework and action plan to be impincorporates the EqIA. The Council's plan to work with colleagues and external stakeholders across the I on the Council's commitments as set out in the Equalities, Diversity and Inclusion	to improve integration of local communities and therefore will have a positive impact on groups from b protected characteristic and the Council to not expect any negative impacts on residents with individual professions. Its primary focus has therefore been to try to gain further insight into the relevant needs of local residents work with them and builds on the key aim of the Thriving Communities Strategy to design programmes in coand not to them. The Council has been working closely with local stakeholders including internal staff, the voluntary and groups, business and education organisations and other key stakeholders to harness the skills and know work together to provide the most impact and incorporate their views into the final framework document. Overall, this has led to a comprehensive framework and action plan to be implemented over the next incorporates the EqIA. The Council's plan to work with colleagues and external stakeholders across the life of the framework imponthe Council's commitments as set out in the Equalities, Diversity and Inclusion Strategy ² :	protected characteristic and the Council to not expect any negative impacts on residents with individual protected characteristic and the Council to not expect any negative impacts on residents with individual protected characteristic and the Council to not expect any negative impacts on residents with individual protected characteristic and the Council to not expect any negative impacts on residents with individual protected characteristic and the Council to not expect any negative impacts on residents with individual protected characteristic and the Council has been to try to gain further insight into the relevant needs of local residents with lived of work with them and builds on the key aim of the Thriving Communities Strategy to design programmes in conjunction we and not to them. The Council has been working closely with local stakeholders including internal staff, the voluntary and community groups, business and education organisations and other key stakeholders to harness the skills and knowledge, sho work together to provide the most impact and incorporate their views into the final framework document. Overall, this has led to a comprehensive framework and action plan to be implemented over the next 3 years (2 incorporates the EqIA. The Council's plan to work with colleagues and external stakeholders across the life of the framework implementation

promoting partnership working: use our relationships to work together and connect different communities so that we can join

empowerment: building community capacity to lead and participate in projects that benefit or affect their communities. practice, this means doing "with" rather than "to" and, where possible, focusing on what is strong in communities rather the what's wrong- this approach is often termed asset-based community development (ABCD). ABCD approaches show the connecting people and creating more resident-to-resident relationships builds interdependence and reliance on each other

address issues and celebrate strengths; this approach is embedded in our new Community Impact Fund

Adjust activity before beginning the

No major

No major

community engagement

Ston and

² https://www.oxford.gov.uk/equality-diversity-inclusion/oxford-equality-diversity-inclusion-edi-strategy/6#:~:text=The%20Council's%20Strategy%20for%202020,the%20opportunities%20for%20disadvantaged%20groups.

Connecting people to their shared interests, and enabling them to exchange skills and resources, helps communities identicand take action on the issues that are most important to them.

The Council plan to ensure information and communication is accessible, using a range of mediums both written and verbal and utilising translation services where required.

There are plans within the framework document to improve data collection so the Council can better understand some cohorts issue where there is limited public data and use this data to inform service development.

There are plans to address gaps in understanding regarding marginalised groups such as individuals with no recourse to public fund (NRPF), who face acute barriers to accessing housing, money and other basic provisions. This can be especially problematic for women who are dependent on their spouses for their immigration status e.g. spousal's visa's or where they are sponsored by a family member this will involve working with key partners to leverage support, especially for cases where the Council does not have a statutory during this framework seeks to positively improve the Council's service offer in this regard.

The framework outlines plans to ensure all staff are upskilled to deliver services and improve accessibility to services in a traun informed and culturally sensitive way and to work with HR partners to have a workforce that as a whole reflects Oxford's divers population. The Council through the internal and external partnership groups will seek to mitigate any concerns raised by stakehold groups.

104

Section 6: Monitoring and review plan.

The responsibility for maintaining a monitoring arrangement of the EqIA action plan lies with the service/team completing the EqIA. These arrangements must be built into the performance management framework such as KPIs or Risk Registers.

24.

Who or which team or service area will be responsible for monitoring equalities impact?

It is proposed that as part of the Council of Sanctuary cabinet report, which will go to cabinet on 22 January 2025, there are annual reviews which need to be reported back to Council members regarding the progress of the framework and this will include a review of equalities considerations.

Two sanctuary partnership forums with internal staff and external partners and residents with lived experience have been set up to provide accountability to the action plan and meet quarterly from 2025-2028. Individual action owner will be reporting back on progress via automated reporting functions set up by the Council of sanctuary project team

The framework action plan will be updated regularly and informed by what data tells us and if there any changing circumstances. Routine updates will report into the Community Change Board which sits under the Thriving Communities section.

		The Council will monitor related data where we have access to it and seek to work with partners organisations where we don't have access to the data to see trends and put in place mitigations if we discover that any measures introduced under this framework is adversely affecting certain groups in Oxford's communities.
25.	Who (individual, team, or service area) will be responsible for carrying out the EqIA review?	Stephen Cohen Refugee and Resettlement Manager Housing Services scohen@oxford.gov.uk
26.	How often will the equality impact be reviewed for this activity?	Annually Date when the EqIA will be reviewed again. January 2026

Section 7: Sign-off

Name: Stephen Cohen	Name: Lucy Cherry	Name:
Job Title: Refugee & Resettlement Manager	Job Title: Policy & Partnerships Officer	Job Title:
Signature:	Signature:	Signature:
Name:	Name:	Name:
Job Title:	Job Title:	Job Title:
Signature:	Signature:	Signature:

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